

General Assembly

Raised Bill No. 934

January Session, 2017

LCO No. 4641



Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT RESTORING THE CITIZENS' ELECTION PROGRAM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivision (25) of section 9-601 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective
- 3 *January 1, 2018*):
- 4 (25) "Organization expenditure" means an expenditure by a party
- 5 committee [,] from its state-only account or compliant account, as those
- 6 terms are defined in section 2 of this act, by a legislative caucus
- 7 committee or <u>by a</u> legislative leadership committee for the benefit of a
- 8 candidate or candidate committee for:
- 9 (A) The preparation, display or mailing or other distribution of a
- 10 party candidate listing. As used in this subparagraph, "party candidate
- 11 listing" means any communication that meets the following criteria: (i)
- 12 The communication lists the name or names of candidates for election
- 13 to public office, (ii) the communication is distributed through public
- 14 advertising such as broadcast stations, cable television, newspapers or

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15 similar media, or through direct mail, telephone, electronic mail, 16 publicly accessible sites on the Internet or personal delivery, and (iii) 17 the communication is made to promote the success or defeat of any 18 candidate or slate of candidates seeking the nomination for election, or 19 election or for the purpose of aiding or promoting the success or defeat 20 of any referendum question or the success or defeat of any political 21 party, provided such communication is not a solicitation for or on 22 behalf of a candidate committee:

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- (B) A document in printed or electronic form, including a party platform, an electronic page providing merchant account services to be used by a candidate for the collection of on-line contributions, a copy of an issue paper, information pertaining to the requirements of this title, a list of registered voters and voter identification information, which document is created or maintained by a party committee, legislative caucus committee or legislative leadership committee for the general purposes of party or caucus building and is provided (i) to a candidate who is a member of the party that has established such party committee, or (ii) to a candidate who is a member of the party of the caucus or leader who has established such legislative caucus committee or legislative leadership committee, whichever is applicable;
- 36 (C) A campaign event at which a candidate or candidates are 37 present; or
- 38 (D) The retention of the services of an advisor to provide assistance 39 relating to campaign organization, financing, accounting, strategy, law 40 or media.
- Sec. 2. Section 9-601 of the general statutes is amended by adding subdivisions (32) to (34), inclusive, as follows (*Effective January 1, 2018*):
- 43 (NEW) (32) "Federal-only account" means a depository account 44 established or controlled by a party committee, which depository 45 account is subject to the disclosure and contribution limits provided

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under the Federal Election Campaign Act of 1971, as amended from time to time.

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- (NEW) (33) "State-only account" means a depository account established or controlled by a party committee, which depository account is subject to the disclosure and contribution limits provided under chapters 155 to 157, inclusive.
- 52 (NEW) (34) "Compliant account" means a depository account 53 established or controlled by a party committee (A) that is completely 54 segregated from any other account established or controlled by the 55 party committee, (B) that contains only funds raised in compliance 56 with both the Federal Election Campaign Act of 1971, as amended 57 from time to time, and chapters 155 to 157, inclusive, and does not 58 contain any funds transferred from a federal-only account established 59 or controlled by the party committee or from a committee registered 60 with the Federal Election Commission, and (C) from which all 61 expenditures are made in full compliance with both the Federal 62 Election Campaign Act of 1971, as amended from time to time, and 63 chapters 155 to 157, inclusive.
- Sec. 3. Subsection (c) of section 9-608 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2018*):
 - (c) (1) Each statement filed under subsection (a), (e) or (f) of this section shall include, but not be limited to: (A) An itemized accounting of each contribution, if any, including the full name and complete address of each contributor and the amount of the contribution; (B) an itemized accounting of each expenditure, if any, including the full name and complete address of each payee, including secondary payees whenever the primary or principal payee is known to include charges which the primary payee has already paid or will pay directly to another person, vendor or entity, the amount and the purpose of the expenditure, the candidate supported or opposed by the expenditure,

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whether the expenditure is made independently of the candidate supported or is an in-kind contribution to the candidate, and a statement of the balance on hand or deficit, as the case may be; (C) an itemized accounting of each expense incurred but not paid, provided if the expense is incurred by use of a credit card, the accounting shall include secondary payees, and the amount owed to each such payee; (D) the name and address of any person who is the guarantor of a loan to, or the cosigner of a note with, the candidate on whose behalf the committee was formed, or the treasurer in the case of a party committee or a political committee or who has advanced a security deposit to a telephone company, as defined in section 16-1, for telecommunications service for a committee; (E) for each business entity or person purchasing advertising space in a program for a fundraising affair or on signs at a fund-raising affair, the name and address of the business entity or the name and address of the person, and the amount and aggregate amounts of such purchases; (F) for each individual who contributes in excess of one hundred dollars but not more than one thousand dollars, in the aggregate, to the extent known, the principal occupation of such individual and the name of the individual's employer, if any; (G) for each individual who contributes in excess of one thousand dollars in the aggregate, the principal occupation of such individual and the name of the individual's employer, if any; (H) for each itemized contribution made by a lobbyist, the spouse of a lobbyist or any dependent child of a lobbyist who resides in the lobbyist's household, a statement to that effect; and (I) for each individual who contributes in excess of four hundred dollars in the aggregate to or for the benefit of any candidate's campaign for nomination at a primary or election to the office of chief executive officer or a slate or town committee financing the nomination or election or a candidate for chief executive officer of a town, city or borough, a statement indicating whether the individual or a business with which he is associated has a contract with said municipality that is valued at more than five thousand dollars. Each treasurer shall include in such statement (i) an itemized accounting of

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the receipts and expenditures relative to any testimonial affair held under the provisions of section 9-609 or any other fund-raising affair, which is referred to in subsection (b) of section 9-601a, as amended by this act, and (ii) the date, location and a description of the affair, except that a treasurer shall not be required to include the name of any individual who has purchased items at a fund-raising affair or food at a town fair, county fair or similar mass gathering, if the cumulative value of items purchased by such individual does not exceed one hundred dollars, or the name of any individual who has donated food or beverages for a meeting. In the case of a party committee with a compliant account established pursuant to subsection (e) of section 9-617, as amended by this act, the treasurer of such party committee shall report whether any such expenditure, expense incurred, contribution or receipt was to or from the state-only account or compliant account of such party committee. A treasurer shall not be required to report or retain any receipts or expenditures related to any de minimis donations described in subdivision (17) of subsection (b) of section 9-601a, as amended by this act.

(2) Each contributor described in subparagraph (F), (G), (H) or (I) of subdivision (1) of this subsection shall, at the time the contributor makes such a contribution, provide the information that the treasurer is required to include under said subparagraph in the statement filed under subsection (a), (e) or (f) of this section. Notwithstanding any provision of subdivision (2) of section 9-7b, any contributor described in subparagraph (F) of subdivision (1) of this subsection who does not provide such information at the time the contributor makes such a contribution and any treasurer shall not be subject to the provisions of subdivision (2) of section 9-7b. If a treasurer receives a contribution from an individual which separately, or in the aggregate, is in excess of one thousand dollars and the contributor has not provided the information required by said subparagraph (G) or if a treasurer receives a contribution from an individual to or for the benefit of any candidate's campaign for nomination at a primary or election to the

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office of chief executive officer of a town, city or borough, which separately, or in the aggregate, is in excess of four hundred dollars and the contributor has not provided the information required by said subparagraph (I), the treasurer: (i) Not later than three business days after receiving the contribution, shall send a request for such information to the contributor by certified mail, return receipt requested; (ii) shall not deposit the contribution until the treasurer obtains such information from the contributor, notwithstanding the provisions of section 9-606; and (iii) shall return the contribution to the contributor if the contributor does not provide the required information not later than fourteen days after the treasurer's written request or the end of the reporting period in which the contribution was received, whichever is later. Any failure of a contributor to provide the information which the treasurer is required to include under said subparagraph (F) or (H), which results in noncompliance by the treasurer with the provisions of said subparagraph (F) or (H), shall be a complete defense to any action against the treasurer for failure to disclose such information.

(3) In addition to the requirements of subdivision (2) of this subsection, each contributor who makes a contribution to a candidate or exploratory committee for Governor, Lieutenant Governor, Attorney General, State Comptroller, Secretary of the State, State Treasurer, state senator or state representative, any political committee authorized to make contributions to such candidates or committees, and any party committee, including such party committee's state-only account and, if applicable, compliant account established pursuant to subsection (e) of section 9-617, as amended by this act, that separately, or in the aggregate, exceeds fifty dollars shall provide with the contribution: (A) The name of the contributor's employer, if any; (B) the contributor's status as a communicator lobbyist, as defined in section 1-91, a member of the immediate family of a communicator lobbyist, a state contractor, a prospective state contractor or a principal of a state contractor or prospective state contractor, as defined in

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section 9-612; and (C) a certification that the contributor is not prohibited from making a contribution to such candidate or committee. The State Elections Enforcement Commission shall prepare a [sample] form for such certification by the contributor and shall make it available to treasurers and contributors. Such [sample] form shall include an explanation of the terms "communicator lobbyist", "principal of a state contractor or prospective state contractor", "immediate family", "state contractor" and "prospective state contractor". The information on such [sample] form shall be included in any written solicitation conducted by any such committee. If a treasurer receives such a contribution and the contributor has not provided such certification, the treasurer shall: (i) Not later than three business days after receiving the contribution, send a request for the certification to the contributor by certified mail, return receipt requested; (ii) not deposit the contribution until the treasurer obtains the certification from the contributor, notwithstanding the provisions of section 9-606; and (iii) return the contribution to the contributor if the contributor does not provide the certification not later than fourteen days after the treasurer's written request or at the end of the reporting period in which the contribution was received, whichever is later. No treasurer shall be required to obtain and keep more than one certification from each contributor, unless information certified to by the contributor, other than the amount contributed, changes. If a treasurer deposits a contribution based on a certification that is later determined to be false, the treasurer shall have a complete defense to any action, including but not limited to, any complaint investigated by the State Elections Enforcement Commission or any other investigation initiated by said commission, against such treasurer for the receipt of such contribution.

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(4) Contributions from a single individual to a treasurer in the aggregate totaling fifty dollars or less need not be individually identified in the statement, but a sum representing the total amount of all such contributions made by all such individuals during the period

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to be covered by such statement shall be a separate entry, identified only by the words "total contributions from small contributors".

- (5) Each statement filed by the treasurer of a party committee, a legislative caucus committee or a legislative leadership committee shall include an itemized accounting of each organization expenditure made by the committee. Concomitant with the filing of any such statement containing an accounting of an organization expenditure made by the committee for the benefit of any candidate for the office of state senator, state representative, Governor, Lieutenant Governor, Attorney General, Secretary of the State, State Comptroller or State Treasurer such treasurer shall provide notice of the organization expenditure to the candidate committee of such candidate.
- (6) When a party committee makes or incurs an expenditure for a communication, each statement filed by such party committee shall include in the itemized accounting of expenditures (A) whether the costs of the communication were allocated among such party committee's state-only account, compliant account established pursuant to subsection (e) of section 9-617, as amended by this act, or any other account, and (B) if so, the percentages of such allocation paid from such state-only account or compliant account. Such party committee shall submit a copy of any written, typed or other printed communication, or of any web-based, written communication, or a transcript of any video or audio communication that is broadcast by television or satellite or via Internet or of any automated telephone call to the State Elections Enforcement Commission not later than ten days after the filing of the statement in which such communication was reported or should have been reported.
 - [(6)] (7) The commission shall post a link on the home page of the commission's Internet web site to a listing of all organizational expenditures reported by a party, legislative leadership or caucus committee under subdivision (5) of this subsection. Such information shall include reported information on the committee making the

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- expenditure, the committee receiving the expenditure and the date and purpose for the expenditure.
- [(7)] (8) Statements filed in accordance with this section shall remain public records of the state for five years from the date such statements are filed.
- Sec. 4. Subsection (d) of section 9-617 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* January 1, 2018):
- 250 (d) [A] No party committee may receive contributions in excess of 251 one hundred thousand dollars, in the aggregate, in any calendar year 252 from [a] any federal account of a national committee of a political 253 party, [but may not] and no party committee may receive 254 contributions from any other account of a national committee of a 255 political party or from a committee of a candidate for federal or out-of-256 state office, for use in the election of candidates subject to the 257 provisions of this chapter. Notwithstanding the provisions of this 258 subsection, a federal account of a national committee of a political 259 party may provide to a party committee documentation in printed or electronic form, such as a party platform, a copy of an issue paper, a 260 261 list of registered voters or voter identification information, which 262 documentation is or was created or maintained by the federal account 263 of the national committee of a political party.
- Sec. 5. Section 9-617 of the general statutes is amended by adding subsection (e) as follows (*Effective January 1, 2018*):

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(NEW) (e) A party committee may establish a compliant account, as defined in subdivision (34) of section 9-601, as amended by this act. For the purposes of chapters 155 to 157, inclusive, including limits for contributions, expenditures and organization expenditures, any compliant account will be aggregated with the state-only account, as defined in subdivision (33) of said section, if any.

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- Sec. 6. Subsection (e) of section 9-618 of the general statutes is
- 273 repealed and the following is substituted in lieu thereof (Effective
- 274 *January 1, 2018*):
- 275 (e) A political committee organized for ongoing political activities
- 276 [may receive contributions from the federal account of a national
- 277 committee of a political party, but] may not receive contributions from
- any [other] account of a national committee of a political party or from
- a committee of a candidate for federal or out-of-state office.
- Sec. 7. Section 9-700 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective from passage*):
- As used in [sections 9-700 to 9-716, inclusive] this chapter and
- 283 section 10 of this act:
- 284 (1) "Commission" means the State Elections Enforcement
- 285 Commission.
- 286 (2) "Depository account" means the single checking account at the
- depository institution designated as the depository for the candidate
- 288 committee's moneys in accordance with the provisions of subsection
- 289 (a) of section 9-604.
- 290 (3) "District office" has the same meaning as provided in section 9-
- 291 372.
- 292 (4) "Eligible minor party candidate" means a candidate for election
- to an office who is nominated by a minor party pursuant to subpart B
- of part III of chapter 153.
- 295 (5) "Eligible petitioning party candidate" means a candidate for
- 296 election to an office pursuant to subpart C of part III of chapter 153
- 297 whose nominating petition has been approved by the Secretary of the
- 298 State pursuant to section 9-453o.
- 299 (6) "Fund" means the Citizens' Election Fund established in section

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300 9-701, as amended by this act.

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- 301 (7) "General election campaign" means (A) in the case of a candidate 302 nominated at a primary, the period beginning on the day following the 303 primary and ending on the date the treasurer files the final statement 304 for such campaign pursuant to section 9-608, as amended by this act, 305 or (B) in the case of a candidate nominated without a primary, the 306 period beginning on the day following the day on which the candidate 307 is nominated and ending on the date the treasurer files the final 308 statement for such campaign pursuant to section 9-608, as amended by 309 this act.
- 310 (8) "Major party" has the same meaning as provided in section 9-372.
- 311 (9) "Minor party" has the same meaning as provided in section 9-372. 312
- 313 (10) "Municipal office" has the same meaning as provided in section 314 9-372.
- 315 (11) "Primary campaign" means the period beginning on the day 316 following the close of (A) a convention held pursuant to section 9-382 317 for the purpose of endorsing a candidate for nomination to the office of 318 Governor, Lieutenant Governor, Attorney General, State Comptroller, 319 State Treasurer or Secretary of the State or the district office of state 320 senator or state representative, or (B) a caucus, convention or town 321 committee meeting held pursuant to section 9-390 for the purpose of 322 endorsing a candidate for the municipal office of state senator or state 323 representative, whichever is applicable, and ending on the day of a 324 primary held for the purpose of nominating a candidate for such 325 office.
- 326 (12) "Qualified candidate committee" means a candidate committee (A) established to aid or promote the success of any candidate for nomination or election to the office of Governor, Lieutenant Governor, 329 Attorney General, State Comptroller, State Treasurer, Secretary of the

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- 330 State, state senator or state representative, and (B) approved by the
- 331 commission to receive a grant from the Citizens' Election Fund under
- section 9-706, as amended by this act.
- 333 (13) "Qualifying contribution" means a contribution that is applied
- 334 toward the amount required to receive a grant under section 9-705, as
- 335 <u>amended by this act.</u>
- 336 (14) "Supplemental qualifying contribution" means a contribution
- received in order to qualify for a supplemental grant under section 10
- of this act or received in accordance with subdivision (3) of subsection
- 339 (c) of section 9-702, as amended by this act.
- Sec. 8. Section 9-702 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective from passage*):
- 342 (a) There is established a Citizens' Election Program under which (1)
- 343 the candidate committee of a major party candidate for nomination to
- 344 the office of state senator or state representative in 2008, or thereafter,
- or the office of Governor, Lieutenant Governor, Attorney General,
- 346 State Comptroller, Secretary of the State or State Treasurer in 2010, or
- 347 thereafter, may receive a grant from the Citizens' Election Fund for the
- 348 candidate's primary campaign for said nomination, and (2) the
- candidate committee of a candidate nominated by a major party, or the
- candidate committee of an eligible minor party candidate or an eligible
- 351 petitioning party candidate, (A) for election to the office of state
- 352 senator or state representative at a special election held on or after
- 353 December 31, 2006, or at a regular election held in 2008, or thereafter,
- or (B) for election to the office of Governor, Attorney General, State
- 355 Comptroller, Secretary of the State or State Treasurer in 2010, or
- 356 thereafter, may receive a grant from the fund for the candidate's
- 357 general election campaign for said office.
- 358 (b) (1) Any such candidate committee is eligible to receive such
- grants, under sections 9-705 and 9-706, as amended by this act, for a
- 360 primary campaign, if applicable, and a general election campaign if

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[(1)] (A) the candidate certifies as a participating candidate under section 9-703, as amended by this act, [(2)] (B) the candidate's candidate committee receives the required amount of qualifying contributions under section 9-704, as amended by this act, [(3)] (C) the candidate's candidate committee returns or transmits to the State Elections Enforcement Commission for deposit in the Citizens' Election Fund all contributions that do not meet the criteria for qualifying contributions under section 9-704, as amended by this act, [(4)] (D) the candidate agrees to limit the campaign expenditures of the candidate's candidate committee in accordance with the provisions of subsection (c) of this section, and [(5)] (E) the candidate submits an application and the commission approves the application in accordance with the provisions of section 9-706, as amended by this act.

- (2) After receiving a grant under sections 9-705 and 9-706, as amended by this act, a qualified candidate committee of a candidate for the office of Governor may then qualify for a supplemental grant under section 10 of this act.
- (c) (1) A candidate participating in the Citizens' Election Program shall limit the expenditures of the candidate's candidate committee (A) before a primary campaign and a general election campaign, to the amount of qualifying contributions permitted in section 9-704, as amended by this act, and any personal funds provided by the candidate under subsection (c) of section 9-710, as amended by this act, (B) for a primary campaign, to the sum of (i) the amount of such qualifying contributions and personal funds that have not been spent before the primary campaign, [and] (ii) the amount of the grant for the primary campaign authorized under section 9-705, as amended by this act, (iii) the amount of any supplemental grant for the primary campaign authorized under section 10 of this act, if applicable, for a candidate for the office of Governor, and (iv) the amount of any supplemental qualifying contributions under subdivision (3) of this subsection, if applicable, for a candidate for the office of Governor, and (C) for a general election campaign, to the sum of (i) the amount of

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such qualifying contributions and personal funds that have not been spent before the general election campaign, (ii) any unexpended funds from any grant for a primary campaign authorized under section 9-705, as amended by this act, or from any supplemental grant for a primary campaign authorized under section 10 of this act, if applicable, [and] (iii) the amount of the grant for the general election campaign authorized under section 9-705, as amended by this act, (iv) the amount of any supplemental grant for the general election campaign authorized under section 10 of this act, if applicable, for a candidate for the office of Governor, and (v) the amount of any supplemental qualifying contributions under subdivision (3) of this subsection for a candidate for the office of Governor.

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(2) The candidate committee of a minor or petitioning party candidate who has received a general election campaign grant from the fund pursuant to section 9-705, as amended by this act, or an unopposed candidate who is not eligible to receive a grant pursuant to subparagraph (A) of subdivision (3) of subsection (j) of section 9-705, as amended by this act, shall be permitted to receive contributions in addition to the qualifying contributions subject to the limitations and restrictions applicable to participating candidates for the same office, provided (I) such minor or petitioning party candidate shall limit the expenditures of the candidate committee for a general election campaign to the sum of the qualifying contributions and personal funds, the amount of the general election campaign grant received and the amount raised in additional contributions that is equivalent to the difference between the amount of the applicable general election campaign grant for a major party candidate for such office and the amount of the general election campaign grant received by such minor or petitioning party candidate, and (II) such unopposed candidate shall limit the expenditures of such candidate's candidate committee for a general election to the sum of the qualifying contributions, personal funds and the amount raised in additional contributions equivalent to thirty per cent of the applicable general election

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427 <u>campaign grant under subsections (a) to (i), inclusive, of section 9-705,</u>
428 <u>as amended by this act.</u>

- 429 (3) After qualifying for a grant under section 9-705, as amended by 430 this act, a qualified candidate committee of a candidate for the office of 431 Governor that is eligible to receive a supplemental grant under section 432 10 of this act, regardless of whether such candidate committee satisfies 433 application deadlines under section 9-706, as amended by this act, may 434 receive supplemental qualifying contributions subject to the limitations 435 and restrictions under section 9-704, as amended by this act. The 436 amount raised in supplemental qualifying contributions shall not exceed an amount that is equivalent to one-third of the maximum 437 438 amount of the applicable grant for which such qualified candidate 439 committee would be eligible if such qualified candidate committee 440 received the maximum grant amount under section 10 of this act.
 - (d) For the purposes of this chapter <u>and section 10 of this act</u>, if a qualified candidate committee receives a grant for a primary campaign and has qualifying contributions that have not been spent before the primary campaign, no expenditures by such committee during the primary campaign shall be deemed to have been made from such qualifying contributions until the primary campaign grant funds have been fully spent.

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- (e) [No] <u>Any</u> grants or moneys paid to a qualified candidate committee from the Citizens' Election Fund under this chapter <u>or</u> section 10 of this act shall <u>not</u> be deemed to be public funds under any other provision of the general statutes or any public or special act unless specifically stated by such provision.
- Sec. 9. Section 9-704 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) The amount of qualifying contributions that the candidate committee of a candidate shall be required to receive in order to be eligible for grants from the Citizens' Election Fund under section 9-705,

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as amended by this act, shall be:

(1) In the case of a candidate for nomination or election to the office of Governor, contributions from individuals in the aggregate amount of two hundred fifty thousand dollars, of which two hundred twentyfive thousand dollars or more is contributed by individuals residing in the state. The provisions of this subdivision shall be subject to the following: (A) The candidate committee shall return the portion of any contribution or contributions from any individual, including said candidate, that exceeds one hundred dollars, and such excess portion shall not be considered in calculating such amounts, and (B) all contributions received by (i) an exploratory committee established by said candidate, or (ii) an exploratory committee or candidate committee of a candidate for the office of Lieutenant Governor who is deemed to be jointly campaigning with a candidate for nomination or election to the office of Governor under subsection (a) of section 9-709, which meet the criteria for qualifying contributions to candidate committees under this section shall be considered in calculating such amounts; and

(2) In the case of a candidate for nomination or election to the office of Lieutenant Governor, Attorney General, State Comptroller, State Treasurer or Secretary of the State, contributions from individuals in the aggregate amount of seventy-five thousand dollars, of which sixty-seven thousand five hundred dollars or more is contributed by individuals residing in the state. The provisions of this subdivision shall be subject to the following: (A) The candidate committee shall return the portion of any contribution or contributions from any individual, including said candidate, that exceeds one hundred dollars, and such excess portion shall not be considered in calculating such amounts, and (B) all contributions received by an exploratory committee established by said candidate that meet the criteria for qualifying contributions to candidate committees under this section shall be considered in calculating such amounts.

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(3) In the case of a candidate for nomination or election to the office of state senator for a district, contributions from individuals in the aggregate amount of fifteen thousand dollars, including contributions from at least three hundred individuals residing in municipalities included, in whole or in part, in said district. The provisions of this subdivision shall be subject to the following: (A) The candidate committee shall return the portion of any contribution or contributions from any individual, including said candidate, that exceeds one hundred dollars, and such excess portion shall not be considered in calculating the aggregate contribution amount under this subdivision, (B) no contribution shall be counted for the purposes of the requirement under this subdivision for contributions from at least three hundred individuals residing in municipalities included, in whole or in part, in the district unless the contribution is five dollars or more, and (C) all contributions received by an exploratory committee established by said candidate that meet the criteria for qualifying contributions to candidate committees under this section shall be considered in calculating the aggregate contribution amount under this subdivision and all such exploratory committee contributions that also meet the requirement under this subdivision for contributions from at least three hundred individuals residing in municipalities included, in whole or in part, in the district shall be counted for the purposes of said requirement.

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(4) In the case of a candidate for nomination or election to the office of state representative for a district, contributions from individuals in the aggregate amount of five thousand dollars, including contributions from at least one hundred fifty individuals residing in municipalities included, in whole or in part, in said district. The provisions of this subdivision shall be subject to the following: (A) The candidate committee shall return the portion of any contribution or contributions from any individual, including said candidate, that exceeds one hundred dollars, and such excess portion shall not be considered in calculating the aggregate contribution amount under this subdivision,

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(B) no contribution shall be counted for the purposes of the requirement under this subdivision for contributions from at least one hundred fifty individuals residing in municipalities included, in whole or in part, in the district unless the contribution is five dollars or more, and (C) all contributions received by an exploratory committee established by said candidate that meet the criteria for qualifying contributions to candidate committees under this section shall be considered in calculating the aggregate contribution amount under this subdivision and all such exploratory committee contributions that also meet the requirement under this subdivision for contributions from at least one hundred fifty individuals residing in municipalities included, in whole or in part, in the district shall be counted for the purposes of said requirement.

- (5) Notwithstanding the provisions of subdivisions (3) and (4) of this subsection, in the case of a special election for the office of state senator or state representative for a district, (A) the aggregate amount of qualifying contributions that the candidate committee of a candidate for such office shall be required to receive in order to be eligible for a grant from the Citizens' Election Fund shall be seventy-five per cent or more of the corresponding amount required under the applicable said subdivision (3) or (4), and (B) the number of contributions required from individuals residing in municipalities included, in whole or in part, in said district shall be seventy-five per cent or more of the corresponding number required under the applicable said subdivision (3) or (4).
- (b) The maximum amount of contributions that a qualified candidate committee described in subsection (a) or (b) of section 10 of this act may receive as supplemental qualifying contributions in order to be eligible for a supplemental grant from the Citizens' Election Fund under said section shall be:
- (1) In the case of a qualified candidate committee of a major party candidate for the office of Governor who has a primary campaign for

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nomination to said office, contributions from individuals in an aggregate amount not to exceed one-third of the maximum amount of the supplemental grant for a primary campaign under subsection (a) of section 10 of this act, of which seventy-five per cent or more of the aggregate amount is contributed by individuals residing in the state. The qualified candidate committee shall return the portion of any contribution or contributions from any individual that exceeds one hundred dollars, and such excess portion shall not be considered in calculating such amounts.

(2) In the case of a qualified candidate committee of a candidate for the office of Governor, contributions from individuals in an aggregate amount not to exceed one-third of the maximum amount of the supplemental grant for a general election campaign under subsection (a) of section 10 of this act, of which seventy-five per cent or more of the aggregate amount is contributed by individuals residing in the state. The qualified candidate committee shall return the portion of any contribution or contributions from any individual that exceeds one hundred dollars, and such excess portion shall not be considered in calculating such amounts.

[(b)] (c) Each individual who makes a contribution of more than fifty dollars to a candidate committee established to aid or promote the success of a participating candidate for nomination or election shall include with the contribution a certification that contains the same information described in subdivision (3) of subsection (c) of section 9-608, as amended by this act, and shall follow the same procedure prescribed in said subsection.

[(c)] (d) The following shall not be deemed to be qualifying contributions under subsection (a) of this section or supplemental qualifying contributions under subsection (b) of this section and shall be returned by the treasurer of the candidate committee to the contributor or transmitted to the State Elections Enforcement Commission for deposit in the Citizens' Election Fund:

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- 587 (1) A contribution from a principal of a state contractor or 588 prospective state contractor;
- 589 (2) A contribution of less than five dollars, and a contribution of five 590 dollars or more from an individual who does not provide the full name and complete address of the individual;

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- 592 (3) A contribution under subdivision (1) or (2) of subsection (a) of 593 this section or under subdivision (1) or (2) of subsection (b) of this section from an individual who does not reside in the state, in excess of 594 595 the applicable limit on contributions from out-of-state individuals in 596 subsection (a) or (b) of this section; and
- 597 (4) A contribution made by a youth who is less than twelve years of 598 age.
- 599 [(d)] (e) (1) After a candidate committee receives the applicable 600 aggregate amount of qualifying contributions under subsection (a) of 601 this section or supplemental qualifying contributions under subsection 602 (b) of this section, the candidate committee shall transmit any 603 additional contributions that it receives to the State Treasurer for deposit in the Citizens' Election Fund, except as provided in 604 605 subdivision (2) of this subsection.
 - (2) If a qualified candidate committee of a candidate for the office of Governor is eligible for a supplemental grant under section 10 of this act, the qualified candidate committee may use excess qualifying contributions, the aggregate amount of which shall be not more than twenty per cent of the applicable aggregate amount of qualifying contributions under subsection (a) of this section, as supplemental qualifying contributions under subsection (b) of this section. If a qualified candidate committee for the office of Governor is eligible for a supplemental grant for a primary campaign under section 10 of this act, the qualified candidate committee may use excess supplemental qualifying contributions, the aggregate amount of which shall be not more than twenty per cent of the applicable aggregate amount of

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- 618 supplemental qualifying contributions for a primary campaign grant,
- as supplemental qualifying contributions for a supplemental grant for
- 620 the general election campaign under section 10 of this act.
- 621 (f) Any individual making a qualifying contribution under
- 622 <u>subsection (a) of this section to a candidate committee for a candidate</u>
- 623 for the office of Governor in an amount that does not exceed one
- 624 <u>hundred dollars may make an additional qualifying contribution</u>
- 625 <u>under subsection</u> (b) of this section to the qualified candidate
- 626 committee for such candidate in an amount not to exceed one hundred
- 627 dollars.
- [(e)] (g) As used in this section, "principal of a state contractor or
- 629 prospective state contractor" has the same meaning as provided in
- 630 subsection (g) of section 9-612, and "individual" shall include sole
- 631 proprietorships.
- 632 Sec. 10. (NEW) (Effective from passage) (a) (1) (A) The qualified
- 633 candidate committee of a major party candidate for the office of
- 634 Governor who has a primary for nomination to said office may be
- eligible, in accordance with the provisions of this section, to receive a
- 636 supplemental grant from the Citizens' Election Fund for the primary
- campaign in addition to a grant received pursuant to subdivision (1) of
- 638 subsection (a) of section 9-705 of the general statutes, as amended by
- 639 this act.
- (B) The amount of a supplemental grant for the primary campaign
- 641 pursuant to this subdivision shall be determined pursuant to
- subsection (b) of this section, but in no case shall exceed the maximum
- amount provided for in this subparagraph. In the case of a primary
- held in 2018, the maximum amount of such supplemental grant for the
- 645 primary campaign shall be seventy-five per cent of the grant for the
- 646 primary campaign authorized under subdivision (1) of subsection (a)
- of section 9-705 of the general statutes, as amended by this act.
- 648 (2) (A) The qualified candidate committee of a candidate for the

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office of Governor that received a grant from the Citizens' Election Fund for the general election campaign pursuant to section 9-705 of the general statutes, as amended by this act, may be eligible, in accordance with the provisions of this section, to receive a supplemental grant from the fund for the general election campaign in addition to a grant received pursuant to subsection (a) of section 9-705 of the general statutes, as amended by this act.

- (B) The amount of a supplemental grant for the general election campaign pursuant to this subdivision shall be determined pursuant to subsection (b) of this section, but in no case shall exceed the maximum amount provided for in this subparagraph. In the case of an election held in 2018, the maximum amount of such supplemental grant for the general election campaign shall be seventy-five per cent of the applicable grant for the general election campaign authorized under section 9-705 of the general statutes, as amended by this act, for such qualified candidate committee described in subparagraph (A) of this subdivision.
- (b) (1) Any qualified candidate committee described in subsection (a) of this section is eligible to receive a supplemental grant for a primary campaign, if applicable, and for a general election campaign if (A) the qualified candidate committee receives supplemental qualifying contributions for a supplemental grant under section 9-704 of the general statutes, as amended by this act, (B) the qualified candidate committee returns all contributions that do not meet the criteria for supplemental qualifying contributions under said section, (C) the participating candidate agrees to limit such candidate's qualified candidate committee's campaign expenditures in accordance with the provisions of section 9-702 of the general statutes, as amended by this act, and (D) the qualified candidate committee submits an application, and the State Elections Enforcement Commission approves such application, in accordance with the provisions of this section and subsections (a) and (b) of section 9-706 of the general statutes, as amended by this act.

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(2) The State Elections Enforcement Commission shall review each application described in subdivision (1) of this subsection in accordance with the provisions of subsection (d) of section 9-706 of the general statutes, as amended by this act. If the commission approves the application of any such qualified candidate committee described in subdivision (1) of this subsection, the amount of any supplemental grant payable to such committee shall be equal to three times the amount of contributions received by such committee that qualify as supplemental qualifying contributions for a supplemental grant under section 9-704 of the general statutes, as amended by this act, but in no case shall the amount of such supplemental grant exceed the maximum amount applicable to such committee under subsection (a) of this section. The commission shall authorize the payment of such supplemental grant in accordance with the provisions of subsection (d) of section 9-706 of the general statutes, as amended by this act.

- Sec. 11. Subdivisions (1) to (3), inclusive, of subsection (j) of section 9-705 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (1) The initial grant that a qualified candidate committee for a candidate is eligible to receive under subsections (a) to (i), inclusive, of this section shall be reduced by the amount of any personal funds that the candidate provides for the candidate's campaign for nomination or election pursuant to subsection (c) of section 9-710;
- (2) If a participating candidate is nominated at a primary and does not expend the entire grant for the primary campaign authorized under subsection (a), (b), (e) or (f) of this section, or does not expend the entire supplemental grant for the primary campaign authorized under section 10 of this act, if applicable, the amount of the grant for the general election campaign shall be reduced by the total amount of any such unexpended [primary campaign] grant and supplemental grant for the primary campaign and moneys;

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(3) (A) If a participating candidate who is nominated for election does not have [any] an opponent in the general election campaign, [the amount of the such candidate shall not be eligible for a general election campaign grant. [for which the qualified candidate committee for said candidate shall be eligible shall be thirty per cent of the applicable amount set forth in subsections (a) to (i), inclusive, of this section.] For purposes of this subdivision, a participating candidate shall be deemed to have an opponent if [(A)] (i) a major party has properly endorsed any other candidate and made the requisite filing with the Secretary of the State within the time specified in [section 9-391 or 9-400, as applicable, (B)] chapter 153, (ii) any candidate of any other major party has received not less than fifteen per cent of the vote of convention delegates and has complied with the filing requirements set forth in section 9-400, or [(C)] (iii) any candidate of any other major party has circulated a petition and obtained the required number of signatures for filing a candidacy for nomination and has either qualified for the primary or been deemed the party's nominee;

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(B) If a participating candidate who is nominated for election and who was previously deemed to not have an opponent under subparagraph (A) of this subdivision is subsequently deemed to have an opponent in the general election campaign, the qualified candidate committee of such participating candidate shall be eligible to receive a general election grant under subsections (a) to (i), inclusive, of this section and the amount of such grant shall be reduced by the amount of any additional contributions raised, pursuant to subsection (c) of section 9-702, as amended by this act, during the period when such candidate was deemed to not have an opponent;

Sec. 12. Subsections (b) to (g), inclusive, of section 9-706 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):

(b) The application shall include a written certification that:

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- 744 (1) The candidate committee has received the required amount of 745 qualifying contributions;
- 746 (2) The candidate committee has repaid all moneys borrowed on 747 behalf of the campaign, as required by subsection (b) of section 9-710;

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- (3) The candidate committee has returned any contribution of five dollars or more from an individual who does not include the individual's name and address with the contribution;
- 751 (4) The candidate committee has returned all contributions or 752 portions of contributions that do not meet the criteria for qualifying 753 contributions under section 9-704, as amended by this act, and 754 transmitted all excess qualifying contributions and supplemental 755 qualifying contributions to the Citizens' Election Fund, except as 756 provided under subsection (e) of said section;
- 757 (5) The treasurer of the candidate committee will: (A) Comply with 758 the provisions of chapter 155 and this chapter, and (B) maintain and 759 furnish all records required pursuant to chapter 155 and this chapter 760 and any regulation adopted pursuant to such chapters;
 - (6) All moneys received from the Citizens' Election Fund will be deposited upon receipt into the depository account of the candidate committee;
 - (7) The treasurer of the candidate committee will expend all moneys received from the fund in accordance with the provisions of subsection (g) of section 9-607 and regulations adopted by the State Elections Enforcement Commission under subsection (e) of this section;
 - (8) If the candidate withdraws from the campaign, becomes ineligible or dies during the campaign, the candidate committee of the candidate will return to the commission, for deposit in the fund, all moneys received from the fund pursuant to [sections 9-700 to 9-716, inclusive] this chapter and section 10 of this act, which said candidate

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committee has not spent as of the date of such occurrence;

- (9) All outstanding civil penalties or forfeitures assessed pursuant to chapters 155 to 157, inclusive, against the current or any former committee of the candidate have been paid, provided (A) in the case of any candidate seeking nomination for or election to the office of Governor, Lieutenant Governor, Attorney General, State Comptroller, Secretary of the State or State Treasurer, any such penalty or forfeiture was assessed not later than twenty-four months prior to the submission of an application pursuant to this section; or (B) in the case of any candidate seeking nomination for or election to the office of state senator or state representative, any such penalty or forfeiture was assessed not later than twelve months prior to the submission of an application pursuant to this section;
- (10) The treasurer has paid any civil penalties or forfeitures assessed pursuant to chapters 155 to 157, inclusive, and has not been convicted of or pled guilty or nolo contendere to, in a court of competent jurisdiction, any (A) felony involving fraud, forgery, larceny, embezzlement or bribery, or (B) criminal offense under this title, unless at least eight years have elapsed from the date of the conviction or plea or the completion of any sentence, whichever date is later, without a subsequent conviction of or plea to another such felony or offense;
- (11) The candidate has not been convicted of or pled guilty or nolo contendere to, in a court of competent jurisdiction, a criminal offense under this title unless at least eight years have elapsed from the date of the conviction or plea or the completion of any sentence, whichever date is later, without a subsequent conviction of or plea to another such offense; and
- (12) The candidate has never been convicted of or pled guilty or nolo contendere to, in a court of competent jurisdiction, a felony related to the individual's public office, other than a criminal offense under this title in accordance with subdivision (11) of this subsection.

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(c) The application shall be accompanied by a cumulative itemized accounting of all funds received, expenditures made and expenses incurred but not yet paid by the candidate committee as of three days preceding the day the application is filed. Such accounting shall be sworn to under penalty of false statement by the treasurer of the candidate committee. The commission shall prescribe the form of the application and the cumulative itemized accounting. The form for such accounting shall conform to the requirements of section 9-608, as amended by this act. Both the candidate and the treasurer of the candidate committee shall sign the application.

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(d) In accordance with the provisions of subsection (g) of this section, the commission shall review the application, determine whether (1) the candidate committee for the applicant has received the required qualifying contributions, (2) in the case of an application for a grant from the fund for a primary campaign, the applicant has met the applicable condition under subsection (a) of this section for applying for such grant and complied with the provisions of subsections (b) and (c) of this section, (3) in the case of an application for a grant from the fund for a general election campaign, the applicant has met the applicable condition under subsection (a) of this section for applying for such moneys and complied with the provisions of subsections (b) and (c) of this section, and (4) in the case of an application by a minor party or petitioning party candidate for a grant from the fund for a general election campaign, the applicant qualifies as an eligible minor party candidate or an eligible petitioning party candidate, whichever is applicable. If the commission approves an application, the commission shall determine the amount of the grant payable to the candidate committee for the applicant pursuant to section 9-705, as amended by this act, or section 10 of this act, from the fund, and notify the State Comptroller and the candidate of such candidate committee, of such amount. If the timing of the commission's approval of the grant in relation to the Secretary of the State's determination of ballot status is such that the commission cannot determine whether the qualified

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candidate committee is entitled to the applicable full initial grant for the primary or election or the applicable partial grant for the primary or election, as the case may be, the commission shall approve the lesser applicable partial initial grant. The commission shall then authorize the payment of the remaining portion of the applicable grant after the commission has knowledge of the circumstances regarding the ballot status of the opposing candidates in such primary or election. Not later than two business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of any such approved amount to the qualified candidate committee from the fund.

- (e) The State Elections Enforcement Commission shall adopt regulations, in accordance with the provisions of chapter 54, on permissible expenditures under subsection (g) of section 9-607 for qualified candidate committees receiving grants from the fund [under sections 9-700 to 9-716, inclusive] <u>pursuant to this chapter and section</u> 10 of this act.
- (f) If a nominated participating candidate dies, withdraws the candidate's candidacy or becomes disqualified to hold the office for which the candidate has been nominated after the commission approves the candidate's application for a grant under this section, the candidate committee of the candidate who is nominated to replace said candidate pursuant to section 9-460 shall be eligible to receive grants from the fund without complying with the provisions of section 9-704, as amended by this act, if said replacement candidate files an affidavit under section 9-703, as amended by this act, certifying the candidate's intent to abide by the expenditure limits set forth in subsection (c) of section 9-702, as amended by this act, and notifies the commission on a form prescribed by the commission.
- (g) (1) Any application submitted pursuant to this section for a grant for the primary or general election campaign under section 9-705, as amended by this act, or a supplemental grant for the primary or

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general election campaign under section 10 of this act, shall be submitted in accordance with the following schedule: (A) By five o'clock p.m. on the third Wednesday in May of the year that the primary or election will be held at which such participating candidate will seek nomination or election, or (B) by five o'clock p.m. on any subsequent Wednesday of such year, provided no application shall be accepted by the commission after five o'clock p.m. on or after the fourth to last Friday prior to the primary or election at which such participating candidate will seek nomination or election. Not later than five business days following any such Wednesday or Friday, as applicable, for participating candidates seeking nomination or election to the office of state senator or state representative, or ten business days following any such Wednesday or Friday, as applicable, for participating candidates seeking nomination or election to the office of Governor, Lieutenant Governor, Attorney General, State Comptroller, State Treasurer or Secretary of the State or, in the event of a national, regional or local emergency or local natural disaster, as soon thereafter as is practicable, the commission shall review any application received by such Wednesday or Friday, in accordance with the provisions of subsection (d) of this section, and determine whether such application shall be approved or disapproved. Notwithstanding the provisions of this subsection, if an application for a grant for the general election [grant] campaign under section 9-705, as amended by this act, or a supplemental grant for the general election campaign under section 10 of this act, is received during the period beginning at five o'clock p.m. on the Wednesday of the week preceding the week of the last primary application deadline and ending five o'clock p.m. on the last primary application deadline, as set forth in this subsection, the commission shall review such application in accordance with the provisions of subsection (d) of this section and determine whether it shall be approved or disapproved not later than five business days or ten business days, as applicable, after the first application deadline following the last primary application deadline. For any such application that is approved, any disbursement of funds by the

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commission shall be made not later than twelve business days prior to any such primary or general election. From the third week of June in even-numbered years until the third week in July, the commission shall meet twice weekly to determine whether or not to approve applications for grants if there are pending grant applications.

- (2) Notwithstanding the provisions of subdivision (1) of this subsection, no application for a special election shall be accepted by the commission after five o'clock p.m. on or after ten business days prior to the special election at which such participating candidate will seek election. Not later than three business days following such deadline, or, in the event of a national, regional or local emergency or local natural disaster, as soon thereafter as practicable, the commission shall review any such application received by such deadline, in accordance with the provisions of subsection (d) of this section, and determine whether such application shall be approved or disapproved. For any such application that is approved, any disbursement of funds by the commission shall be made not later than seven business days prior to any such special election.
- 921 (3) The commission shall publish such application review schedules 922 and meeting schedules on the commission's web site and with the 923 Secretary of the State.
- 924 Sec. 13. Section 9-701 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - There is established the "Citizens' Election Fund", which shall be a separate, nonlapsing account within the General Fund. The fund may contain any moneys required by law to be deposited in the fund. Investment earnings credited to the assets of the fund shall become part of the assets of the fund. The State Treasurer shall administer the fund. All moneys deposited in the fund shall be used for the purposes of [sections 9-700 to 9-716, inclusive] this chapter and section 10 of this act.

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Sec. 14. Subsections (b) and (c) of section 9-703 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (b) A candidate who so certifies the candidate's intent to abide by the expenditure limits under the Citizens' Election Program set forth in subsection (c) of section 9-702, as amended by this act, shall be referred to in [sections 9-700 to 9-716, inclusive,] this chapter and section 10 of this act as a "participating candidate" and a candidate who so certifies the candidate's intent to not abide by said limits shall be referred to in sections 9-700 to 9-716, inclusive, as amended by this act, as a "nonparticipating candidate". The commission shall prepare a list of the participating candidates and a list of the nonparticipating candidates and shall make such lists available for public inspection.
- (c) A participating candidate may withdraw from participation in the Citizens' Election Program before applying for an initial grant under section 9-706, as amended by this act, by filing an affidavit with the State Elections Enforcement Commission, which includes a written certification of such withdrawal. A candidate who files such an affidavit shall be deemed to be a nonparticipating candidate for the purposes of [sections 9-700 to 9-716, inclusive] this chapter and section 10 of this act, and shall not be penalized for such withdrawal. No participating candidate shall withdraw from participation in the Citizens' Election Program after applying for an initial grant under section 9-706, as amended by this act.
- Sec. 15. Section 9-707 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Following the initial deposit of moneys from the Citizens' Election Fund into the depository account of a qualified candidate committee, no contribution, loan, amount of the candidate's own moneys or any other moneys received by the candidate or the treasurer on behalf of the committee shall be deposited into said depository account, (1)

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965 except grants under section 9-705, as amended by this act, and 966 supplemental grants under section 10 of this act from the fund, [and] 967 (2) any supplemental qualifying contributions received in accordance with the provisions of subsection (b) of section 9-704, as amended by 968 969 this act, or the provisions of subdivision (3) of subsection (c) of section 970 9-702, as amended by this act, and (3) reimbursement from another 971 candidate committee for shared expenses as provided pursuant to 972 subsection (b) of section 9-610.

Sec. 16. Subsection (a) of section 9-711 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(a) If an expenditure in excess of the applicable expenditure limit set forth in subsection (c) of section 9-702, as amended by this act, is made or incurred by a qualified candidate committee that receives a grant from the Citizens' Election Fund pursuant to section 9-706, as amended by this act, (1) the candidate and treasurer of said committee shall be jointly and severally liable for paying for the excess expenditure, (2) the committee shall not receive any additional grants or moneys from the fund for the remainder of the election cycle if the State Elections Enforcement Commission determines that the candidate or treasurer of said committee had knowledge of the excess expenditure, (3) the treasurer shall be subject to penalties under section 9-7b, and (4) the candidate of said candidate committee shall be deemed to be a nonparticipating candidate for the purposes of [sections 9-700 to 9-716, inclusive, this chapter and section 10 of this act if the commission determines that the candidate or treasurer of said committee had knowledge of the excess expenditure. The commission may waive the provisions of this subsection upon determining that an excess expenditure is de minimis. The commission shall adopt regulations, in accordance with the provisions of chapter 54, establishing standards for making such determinations. Such standards shall include, but not be limited to, a finding by the commission that the candidate or treasurer has, from the candidate's or treasurer's personal funds, either

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paid the excess expenditure or reimbursed the qualified candidate committee for its payment of the excess expenditure.

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- Sec. 17. Subsection (b) of section 9-712 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 1003 (b) (1) As used in this section, "excess expenditure" means an 1004 expenditure made, or obligated to be made, by a nonparticipating or a 1005 participating candidate who is opposed by one or more other 1006 participating candidates in a primary campaign or a general election 1007 campaign, which is in excess of the amount of the applicable limit on 1008 expenditures for said participating candidates for said campaign, [and 1009 which is the sum of (A) the applicable qualifying contributions that the 1010 participating candidate is required to receive under section 9-704 to be 1011 eligible for grants from the Citizens' Election Fund, and (B) one 1012 hundred per cent of the applicable full grant amount for a major party 1013 candidate authorized under section 9-705 for the applicable campaign 1014 period] as set forth in subsection (c) of section 9-702, as amended by 1015 this act.
 - (2) The commission shall confirm whether an expenditure described in a declaration filed under this subsection is an excess expenditure.
- Sec. 18. Subsections (a) and (b) of section 9-716 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Not later than June 1, 2007, and annually thereafter, the State Elections Enforcement Commission shall issue a report on the status of the Citizens' Election Fund during the previous calendar year. Such report shall include the amount of moneys deposited in the fund, the sources of moneys received by category, the number of contributions, the number of contributors, the amount of moneys expended by category, the recipients of moneys distributed from the fund and an accounting of the costs incurred by the commission in administering

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- the provisions of this chapter and section 10 of this act.
- 1030 (b) Not later than January first in any year in which a state election
- is to be held, the commission shall determine whether the amount of
- moneys in the fund is sufficient to carry out the purposes of this
- 1033 chapter and section 10 of this act. The commission shall issue a report
- 1034 on said determination.
- Sec. 19. Subsections (a) and (b) of section 9-601a of the general
- statutes are repealed and the following is substituted in lieu thereof
- 1037 (Effective from passage):
- 1038 (a) As used in this chapter, [and] chapter 157 and section 10 of this
- 1039 act, "contribution" means:
- 1040 (1) Any gift, subscription, loan, advance, payment or deposit of
- money or anything of value, made to promote the success or defeat of
- 1042 any candidate seeking the nomination for election, or election or for
- the purpose of aiding or promoting the success or defeat of any
- referendum question or the success or defeat of any political party;
- 1045 (2) A written contract, promise or agreement to make a contribution
- 1046 for any such purpose;
- 1047 (3) The payment by any person, other than a candidate or treasurer,
- of compensation for the personal services of any other person which
- are rendered without charge to a committee or candidate for any such
- 1050 purpose;
- 1051 (4) An expenditure that is not an independent expenditure; or
- 1052 (5) Funds received by a committee which are transferred from
- another committee or other source for any such purpose.
- 1054 (b) As used in this chapter, [and] chapter 157 and section 10 of this
- 1055 act, "contribution" does not mean:

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- 1056 (1) A loan of money made in the ordinary course of business by a national or state bank;
- 1058 (2) Any communication made by a corporation, organization or 1059 association solely to its members, owners, stockholders, executive or 1060 administrative personnel, or their families;

- (3) Nonpartisan voter registration and get-out-the-vote campaigns by any corporation, organization or association aimed at its members, owners, stockholders, executive or administrative personnel, or their families:
- (4) Uncompensated services provided by individuals volunteering their time on behalf of a party committee, political committee, slate committee or candidate committee, including any services provided for the benefit of nonparticipating and participating candidates under the Citizens' Election Program and any unreimbursed travel expenses made by an individual who volunteers the individual's personal services to any such committee. For purposes of this subdivision, an individual is a volunteer if such individual is not receiving compensation for such services regardless of whether such individual received compensation in the past or may receive compensation for similar services that may be performed in the future;
- (5) The use of real or personal property, a portion or all of the cost of invitations and the cost of food or beverages, voluntarily provided by an individual to a candidate, including a nonparticipating or participating candidate under the Citizens' Election Program, or to a party, political or slate committee, in rendering voluntary personal services at the individual's residential premises or a community room in the individual's residence facility, to the extent that the cumulative value of the invitations, food or beverages provided by an individual on behalf of any candidate or committee does not exceed four hundred dollars with respect to any single event or does not exceed eight hundred dollars for any such event hosted by two or more individuals,

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provided at least one such individual owns or resides at the residential premises, and further provided the cumulative value of the invitations, food or beverages provided by an individual on behalf of any such candidate or committee does not exceed eight hundred dollars with respect to a calendar year or single election, as the case may be;

- (6) The sale of food or beverage for use by a party, political, slate or candidate committee, including those for a participating or nonparticipating candidate, at a discount, if the charge is not less than the cost to the vendor, to the extent that the cumulative value of the discount given to or on behalf of any single candidate committee does not exceed four hundred dollars with respect to any single primary or election, or to or on behalf of any party, political or slate committee, does not exceed six hundred dollars in a calendar year;
 - (7) The display of a lawn sign by a human being or on real property;
- (8) The payment, by a party committee or slate committee of the costs of preparation, display, mailing or other distribution incurred by the committee or individual with respect to any printed slate card, sample ballot or other printed list containing the names of three or more candidates;
 - (9) The donation of any item of personal property by an individual to a committee for a fund-raising affair, including a tag sale or auction, or the purchase by an individual of any such item at such an affair, to the extent that the cumulative value donated or purchased does not exceed one hundred dollars;
 - (10) (A) The purchase of advertising space which clearly identifies the purchaser, in a program for a fund-raising affair sponsored by the candidate committee of a candidate for an office of a municipality, provided the cumulative purchase of such space does not exceed two hundred fifty dollars from any single such candidate or the candidate's committee with respect to any single election campaign if the purchaser is a business entity or fifty dollars for purchases by any

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1118 other person;

- 1119 (B) The purchase of advertising space which clearly identifies the 1120 purchaser, in a program for a fund-raising affair or on signs at a fund-1121 raising affair sponsored by a party committee or a political committee, 1122 other than an exploratory committee, provided the cumulative 1123 purchase of such space does not exceed two hundred fifty dollars from 1124 any single party committee or a political committee, other than an 1125 exploratory committee, in any calendar year if the purchaser is a 1126 business entity or fifty dollars for purchases by any other person. 1127 Notwithstanding the provisions of this subparagraph, the following 1128 may not purchase advertising space in a program for a fund-raising 1129 affair or on signs at a fund-raising affair sponsored by a party 1130 committee or a political committee, other than an exploratory 1131 committee: (i) A communicator lobbyist, (ii) a member of the 1132 immediate family of a communicator lobbyist, (iii) a state contractor, 1133 (iv) a prospective state contractor, or (v) a principal of a state 1134 contractor or prospective state contractor. As used in 1135 subparagraph, "state contractor", "prospective state contractor" and 1136 "principal of a state contractor or prospective state contractor" have the 1137 same meanings as provided in subsection (f) of section 9-612;
- 1138 (11) The payment of money by a candidate to the candidate's 1139 candidate committee, provided the committee is for a nonparticipating 1140 candidate;
- 1141 (12) The donation of goods or services by a business entity to a 1142 committee for a fund-raising affair, including a tag sale or auction, to 1143 the extent that the cumulative value donated does not exceed two 1144 hundred dollars;
- 1145 (13) The advance of a security deposit by an individual to a 1146 telephone company, as defined in section 16-1, for telecommunications 1147 service for a committee or to another utility company, such as an 1148 electric distribution company, provided the security deposit is

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- 1150 (14) The provision of facilities, equipment, technical and managerial 1151 support, and broadcast time by a community antenna television 1152 company, as defined in section 16-1, for community access 1153 programming pursuant to section 16-331a, unless (A) the major 1154 purpose of providing such facilities, equipment, support and time is to 1155 influence the nomination or election of a candidate, or (B) such 1156 facilities, equipment, support and time are provided on behalf of a 1157 political party;
- 1158 (15) The sale of food or beverage by a town committee to an 1159 individual at a town fair, county fair, local festival or similar mass 1160 gathering held within the state, to the extent that the cumulative 1161 payment made by any one individual for such items does not exceed 1162 fifty dollars;
- 1163 (16) An organization expenditure by a party committee, legislative caucus committee or legislative leadership committee;
 - (17) The donation of food or beverage by an individual for consumption at a slate, candidate, political committee or party committee meeting, event or activity that is not a fund-raising affair to the extent that the cumulative value of the food or beverages donated by an individual for a single meeting or event does not exceed fifty dollars;
 - (18) The value associated with the de minimis activity on behalf of a party committee, political committee, slate committee or candidate committee, including for activities including, but not limited to, (A) the creation of electronic or written communications or digital photos or video as part of an electronic file created on a voluntary basis without compensation, including, but not limited to, the creation and ongoing content development and delivery of social media on the Internet or telephone, including, but not limited to, the sending or receiving of electronic mail or messages, (B) the posting or display of a candidate's

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1180 name or group of candidates' names at a town fair, county fair, local 1181 festival or similar mass gathering by a party committee, (C) the use of 1182 personal property or a service that is customarily attendant to the 1183 occupancy of a residential dwelling, or the donation of an item or 1184 items of personal property that are customarily used for campaign 1185 purposes, by an individual, to a candidate committee, provided the 1186 cumulative fair market value of such use of personal property or 1187 service or items of personal property does not exceed one hundred 1188 dollars in the aggregate for any single election or calendar year, as the 1189 case may be;

- (19) The use of offices, telephones, computers and similar equipment provided by a party committee, legislative caucus committee or legislative leadership committee that serve as headquarters for or are used by such party committee, legislative caucus committee or legislative leadership committee;
- 1195 (20) A communication, as described in subdivision (7) of subsection 1196 (b) of section 9-601b;
- 1197 (21) An independent expenditure, as defined in section 9-601c;

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- 1198 (22) A communication containing an endorsement on behalf of a 1199 candidate for nomination or election to the office of Governor, 1200 Lieutenant Governor, Secretary of the State, State Treasurer, State 1201 Comptroller, Attorney General, state senator or state representative, 1202 from a candidate for the office of Governor, Lieutenant Governor, 1203 Secretary of the State, State Treasurer, State Comptroller, Attorney 1204 General, state senator or state representative, provided the candidate 1205 (A) making the endorsement is unopposed at the time of the 1206 communication, and (B) being endorsed paid for such communication;
 - (23) A communication that is sent by mail to addresses in the district for which a candidate being endorsed by another candidate pursuant to this subdivision is seeking nomination or election to the office of state senator or state representative, containing an endorsement on

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behalf of such candidate for such nomination or election from a candidate for the office of state senator or state representative, provided the candidate (A) making the endorsement is not seeking election to the office of state senator or state representative for a district that contains any geographical area shared by the district for the office to which the endorsed candidate is seeking nomination or election, and (B) being endorsed paid for such communication; or

- (24) Campaign training events provided to multiple individuals by a legislative caucus committee and any associated materials, provided the cumulative value of such events and materials does not exceed six thousand dollars in the aggregate for a calendar year.
- Sec. 20. Section 9-718 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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- (a) (1) Notwithstanding any provision of the general statutes and except as provided in subsection (e) of this section, no town committee [, legislative caucus committee or legislative leadership committee] shall make an organization expenditure for the benefit of a participating candidate or the candidate committee of a participating candidate in the Citizens' Election Program for the office of state senator in an amount that exceeds ten thousand dollars for the general election campaign.
 - (2) Notwithstanding any provision of the general statutes, no state central committee, legislative caucus committee or legislative leadership committee shall make an organization expenditure for the benefit of a participating candidate or the candidate committee of a participating candidate in the Citizens' Election Program for the office of state senator in an amount that exceeds one-fourth of the applicable full grant amount for a major party candidate authorized under section 9-705, as amended by this act, for the applicable campaign period.
- 1240 (b) Notwithstanding any provision of the general statutes no party 1241 committee, legislative caucus committee or legislative leadership

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committee shall make an organization expenditure for the purposes described in subparagraph (A) of subdivision (25) of section 9-601 for the benefit of a participating candidate or the candidate committee of a participating candidate in the Citizens' Election Program for the office of state senator for the primary campaign.

- (c) (1) Notwithstanding any provision of the general statutes and except as provided in subsection (e) of this section, no town committee [, legislative caucus committee or legislative leadership committee] shall make an organization expenditure for the benefit of a participating candidate or the candidate committee of a participating candidate in the Citizens' Election Program for the office of state representative in an amount that exceeds three thousand five hundred dollars for the general election campaign.
- (2) Notwithstanding any provision of the general statutes, no state central committee, legislative caucus committee or legislative leadership committee shall make an organization expenditure for the benefit of a participating candidate of the candidate committee of a participating candidate in the Citizens' Election Program for the office of state representative in an amount that exceeds one-fourth of the applicable full grant amount for a major party candidate authorized under section 9-705, as amended by this act, for the applicable campaign period.
 - (d) Notwithstanding any provision of the general statutes, no party committee, legislative caucus committee or legislative leadership committee shall make an organization expenditure for the purposes described in subparagraph (A) of subdivision (25) of section 9-601 for the benefit of a participating candidate or the candidate committee of a participating candidate in the Citizens' Election Program for the office of state representative for the primary campaign.
- 1271 (e) For any election held in 2014, and thereafter, the amount of the 1272 limitations on organization expenditures provided in subsections (a)

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and (c) of this section shall be adjusted by the State Elections Enforcement Commission not later than January 15, 2014, and biennially thereafter, in accordance with any change in the consumer price index for all urban consumers as published by the United States Department of Labor, Bureau of Labor Statistics, during the period beginning on January 1, 2010, and ending on December thirty-first in the year preceding the year in which said adjustment is to be made.

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Sec. 21. Subdivision (2) of subsection (a) of section 9-7a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2017*):

(2) On and after July 1, 2011, and before July 1, 2017, members shall be appointed for terms of three years from July first in the year of their appointment and shall be appointed by the person holding the same office as was held by the person making the original appointment, provided any person chosen to fill a vacancy shall be appointed only for the unexpired term of the member whom he or she shall succeed. [On and after July 1, 2011, no] On and after July 1, 2017, any member may serve more than two consecutive terms, [except that] and any member serving on said date, may serve until a successor is appointed and has qualified. All appointments shall be made with the consent of the state Senate and House of Representatives. No person who has served during any part of the three-year period prior to the appointment as a political party officer, shall be appointed to membership on the commission. For purposes of this subsection, "political party officer" means an officer of a national committee of a political party, state central or town committee. The commission shall elect one of its members to serve as chairperson and another member to serve as vice-chairperson. Each member of the commission shall be compensated at the rate of two hundred dollars per day for any day on which he participates in a regular commission meeting or hearing, and shall be paid by the state for his reasonable expenses, including necessary stenographic and clerical help.

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1305 Sec. 22. Section 9-750 of the general statutes is repealed and the 1306 following is substituted in lieu thereof (*Effective from passage*):

- 1307 [(a)] If, (1) for the fiscal year ending June 30, 2006, or any fiscal year 1308 thereafter, the amount of funds available under section 3-69a for 1309 deposit in the Citizens' Election Fund established in section 9-701, as 1310 amended by this act, is less than the amount of funds required under 1311 said section 3-69a to be deposited in said fund, resulting in an 1312 insufficiency in the amount of the deposit, or (2) during an election 1313 cycle the amount of funds in the Citizens' Election Fund is less than the 1314 amount of funds required to provide grants to each qualified 1315 candidate committee pursuant to the provisions of this chapter, 1316 resulting in an insufficiency in said fund, a portion of the revenues 1317 from the tax imposed under chapter 208, equal to the amount of any 1318 insufficiency described in subdivision (1) or (2) of this section, shall be 1319 deposited in said fund to allow for the payment of grants pursuant to 1320 the provisions of this chapter.
- [(b) Notwithstanding the provisions of section 3-69a, if funds are 1322 deposited into the Citizens' Election Fund pursuant to the provisions 1323 of subdivision (2) of subsection (a) of this section, the aggregate 1324 amount of any such deposits shall be deducted from the amount deposited into said fund under section 3-69a for the following fiscal 1326 year.]

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- 1327 Sec. 23. Section 9-700 of the general statutes is amended by adding 1328 subdivision (15) as follows (Effective January 1, 2018):
- 1329 (NEW) (15) "Consultant" means any person who provides campaign 1330 strategy, marketing or management services to a candidate or 1331 committee or whose duties on behalf of such candidate or committee 1332 include identifying, hiring or paying other persons for goods or 1333 services.
- 1334 Sec. 24. Section 9-710 of the general statutes is amended by adding 1335 subsection (d) as follows (*Effective January 1, 2018*):

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(NEW) (d) A candidate committee for a candidate who intends to participate in the Citizens' Election Program may pay a consultant, provided any contract for such consultant's services shall require such consultant to transmit to the treasurer of such committee all payee information and any supporting documentation related to goods or services provided by such consultant through the use of other persons working on behalf of the candidate committee, including, but not limited to, expenditures made, directly or indirectly, by such consultant to any third party for any (A) written, typed or other printed communication, or web-based written communication, that (i) promotes the success or defeat of any candidate's campaign for nomination or election, or (ii) solicits funds to benefit such candidate or committee, (B) television advertising, Internet video advertising, radio advertising or Internet audio advertising, (C) telephone calls, or (D) wages incurred as a result of work for such candidate or committee. If such consultant fails to so transmit such payee information and supporting documentation, as required by such contract, any payment by such treasurer to such consultant shall be deemed an improper payment and subject to a civil penalty imposed by the State Elections Enforcement Commission.

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Sec. 25. Subdivision (5) of subsection (a) of section 9-7b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(5) (A) To inspect or audit at any reasonable time and upon reasonable notice the accounts or records of any treasurer or principal treasurer, except as provided for in subparagraph (B) of this subdivision, as required by chapter 155 or 157 and to audit any such election, primary or referendum held within the state; provided, (i) (I) not later than two months preceding the day of an election at which a candidate is seeking election, the commission shall complete any audit it has initiated in the absence of a complaint that involves a committee of the same candidate from a previous election, and (II) during the two-month period preceding the day of an election at which a

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candidate is seeking election, the commission shall not initiate an audit in the absence of a complaint that involves a committee of the same candidate from a previous election, and (ii) the commission shall not audit any caucus, as defined in subdivision (1) of section 9-372.

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(B) When conducting an audit after an election or primary, the commission shall randomly audit not more than fifty per cent of candidate committees, which shall be selected through the process of a weighted lottery conducted by the commission that takes into account the selection frequency of a district served by the office of state senator or state representative, as applicable, for the immediately preceding three regular elections for such office and increases or decreases the likelihood that such district will be selected for audit based on such selection frequency, except that the commissioner shall audit all candidate committees for candidates for a state-wide office.

(C) The commission shall notify, in writing, any committee of a candidate for an office in the general election, or of any candidate who had a primary for nomination to any such office not later than May thirty-first of the year immediately following such election. In no case shall the commission audit any such candidate committee that the commission fails to provide notice to in accordance with this subparagraph;

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This act shall take effect as follows and shall amend the following sections:			
sections.			
Section 1	January 1, 2018	9-601(25)	
Sec. 2	January 1, 2018	9-601	
Sec. 3	January 1, 2018	9-608(c)	
Sec. 4	January 1, 2018	9-617(d)	
Sec. 5	January 1, 2018	9-617	
Sec. 6	January 1, 2018	9-618(e)	
Sec. 7	from passage	9-700	
Sec. 8	from passage	9-702	
Sec. 9	from passage	9-704	
Sec. 10	from passage	New section	

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Sec. 11	from passage	9-705(j)(1) to (3)
Sec. 12	from passage	9-706(b) to (g)
Sec. 13	from passage	9-701
Sec. 14	from passage	9-703(b) and (c)
Sec. 15	from passage	9-707
Sec. 16	from passage	9-711(a)
Sec. 17	from passage	9-712(b)
Sec. 18	from passage	9-716(a) and (b)
Sec. 19	from passage	9-601a(a) and (b)
Sec. 20	from passage	9-718
Sec. 21	July 1, 2017	9-7a(a)(2)
Sec. 22	from passage	9-750
Sec. 23	January 1, 2018	9-700
Sec. 24	January 1, 2018	9-710
Sec. 25	from passage	9-7b(a)(5)

Statement of Purpose:

To (1) restrict money in state parties' federal accounts from being used on state races, (2) permit gubernatorial candidates participating in the Citizens' Election Program to raise additional funds and qualify for supplemental grants under the program, (3) eliminate grants from the Citizens' Election Fund for candidates without an opponent, (4) permit members of the State Elections Enforcement Commission to serve more than two consecutive terms, (5) maintain consistent annual funding of the Program even if the Fund is overdrawn, (6) require increased disclosure with regard to campaign consultants, (7) adjust the lottery process by which districts are randomly selected for audit, and (8) make technical changes.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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